Beya Thayer,
Executive Director
Yavapai Justice & Mental
Health Coalition

Director
YCSO Behavioral Health
Services
Community Conditions - Social, Economic, and Environmental Determinants of Health

Behaviors

Physical and Mental Health Outcomes

Criminal Justice System Involvement / Criminal Justice Policies
Homelessness & Justice Involvement

Ordinances that can include criminal penalties for violations:
- sleeping/camping,
- eating,
- sitting,
- asking for money/resources in public spaces.

74% of homeless people do not know a place where it is safe & legal for them to sleep.

Rates Among Homeless:
- Mental Illness: About 1 in 4
- Substance Abuse: About 1 in 3
- 26%
- 35%
Unemployment & Behavioral Health

17% of unemployed people and 9% of full-time workers have a substance abuse problem

SOURCE: National Survey on Drug Use and Health 2005-2011

Drug use increases in times of recession because unemployment increases psychological distress which increases drug use. During times of recession, psychological support for those who lost their job and are vulnerable to drug use (relapse) is likely to be important.

International Journal of Drug Policy
Volume 44,
June 2017, Pages 69-83
Adverse Childhood Experiences

- Physical abuse by a parent
- Emotional abuse by a parent
- Sexual abuse by anyone
- Growing up with an alcohol and/or drug abuser in the household
- Experiencing the incarceration of a household member
- Living with a family member experiencing mental illness
- Domestic violence
- Loss of a parent
- Emotional neglect
- Physical neglect
Childhood abuse or neglect raises the chance of juvenile arrest by 59%, and the likelihood of non-violent and violent criminal behavior in adulthood increases by 28% and 30% respectively.

Approximately 90% of juvenile detainees reported having experienced at least one traumatic event and 75% reported having been exposed to severe victimization.

77-90% of incarcerated women have extensive histories of emotional, physical and sexual abuse.

Compared to youth in the general population, juvenile-justice involved youth have roughly three times more ACEs.
IN A MENTAL HEALTH CRISIS, PEOPLE ARE MORE LIKELY TO ENCOUNTER POLICE THAN GET MEDICAL HELP

• Once in jail, many individuals don't receive the treatment they need and end up getting worse, not better.
• They stay longer than their counterparts without mental illness.
• They are at risk of victimization and often their mental health conditions get worse.
• NAMI
Barriers to Re-entry

Decline in mental health treatment
Higher rate of emergency room use
Higher rate of homelessness
Higher rate of unemployment
Less financial and emotional support from family members

Poor Connection to Integrated Healthcare Providers
Healthcare Coverage
Stable Housing
Education
Job Skills
Isolation
Is your leadership committed?
Do you have timely screening & assessment?
Do you have baseline data?
Have you conducted a comprehensive analysis & service inventory?
Have you prioritized policy and funding?
Do you track progress?

Build stakeholder consensus
Understand the people you hope to serve.
Establish a framework for data governance
Conduct a resource scan and identify gaps in services and treatment
Build continual data use & information sharing into cross-system organizational operations & policy discussions

https://stepuptogether.org/
https://www.naco.org/resources/data-driven-justice-playbook
Building a healthy and safe community through partnerships and collaboration.

- Improve cross-system collaboration to reduce involvement in the justice system by people with mental and substance use disorders.
- Improve the T36 /COE /COT process to better serve the needs of the Yavapai Community.
- Increase behavioral health access to children, youth and families within the schools and the juvenile justice system.
- Maintain understanding of statewide legislation and policies that could affect or contribute to building a healthy and safe community.
**SIM / Needs Assessment for Yavapai County**

**INTERCEPT 0: COMMUNITY SERVICES**
- **Strengths:**
  - A crisis line for law enforcement and the public to call
  - Crisis Response Network
- **Gaps/Challenges:**
  - Crisis Response Network will only utilize one of the two mobile crisis teams when dispatching in western Yavapai

**INTERCEPT 1: LAW ENFORCEMENT**
- **Strengths:**
  - Law enforcement agencies have buy-in to addressing behavioral health needs of community members
  - Crisis Intervention Training three times a year, all agencies participate including probation, detention, dispatch (T), Release Coordinators
  - Training for Communication/Dispatch/911 centers to triage callers for mental health services
  - Trauma Lens Care provides notice to a child’s school that the child has been exposed to trauma and will need support
- **Gaps/Challenges:**
  - Persons who may be impaired, medical treatment, and/or not do not engage due to substance other unknown problems
  - Title 36/CDE limitations: lack of screening capability, requirement to utilize emergent only for involuntary MH "drop referral of patient to access 911"

**INTERCEPT 2: Initial Detention / Initial Court Hearings**
- **Strengths:**
  - Reach-Out program in the Jail (MHS/ SU/ Other Risk Factors screening for a upon booking and prior to initial appearance Information of screening results and service participate is relayed to the judge and include "Release to Services" used as a tool during bond and with 
  - Conditions of Release:
    - Release Coordinators available to judges due to releases
    - Appearance to answer any screening, re-evaluation needs
- **Gaps/Challenges:**
  - Joyful release due to screen and need to screen prior to release from jail

**INTERCEPT 3: JAILS / COURTS**
- **Strengths:**
  - Recovery/Drug Court
  - DUI Court
  - VA Court
  - Mental Health Court
  - Family Treatment Court
  - Juvenile Drug Court
  - Juvenile Sex Offender Court
  - Juvenile Just Court
- **Gaps/Challenges:**
  - Delayed intake
  - Mental health probation
  - Access to inpatient
  - 20 total cases
  - Many inpatients
  - Yavapai Jail currently unlicensed for Medically Assisted Treatment, aside from Vincrivat at release. Pregnant inmates

**INTERCEPT 4: REENTRY**
- **Strengths:**
  - Reach-Out program in the Jail assists pre-release care coordination to be available upon release
  - Probation Re-Entry staff embedded in the jail can develop a re-entry plan to provide to probation upon release
  - 6 days’ worth of medication is available upon release
  - Spectrum’s TIP program is able to provide a warm handoff for people upon release to behavioral health services
  - All persons who have been screened by Reach-Out will have
- **Gaps/Challenges:**
  - Lack of additional re-entry housing: No dedicated re-entry housing for men
  - Connection to employment services occur pre-release only for those who are incarcerated long enough to connect with this service
  - AHCCCS/Medicaid re-enrollment upon release does not immediately show benefit
  - Location of jail to all services
## INTERCEPT 1: LAW ENFORCEMENT

### Strengths:
- Law enforcement agencies have buy-in to addressing behavioral health needs of community members
- Crisis Intervention Training two times a year, all agencies participate including probation, detention, dispatch, Release Coordinators
- Training for Communication/Dispatch/911 Centers to triage callers for mental health services
- Trauma Lens Care provides notice to a child’s school that the child encountered a traumatic event with law enforcement involvement
- Milestones (school safety risk assessment staffings with school, law enforcement, Spectrum Healthcare, Polara Health Guidance Clinic)
- Mental Health First Aid available for all first responders & dispatch
- Solaris crisis lines have supervisors on call for law enforcement
- A crisis line for law enforcement and the public to call: Solaris (has supervisors on call to speak directly to law enforcement; Spectrum Mobile Crisis line
- Mobile crisis response available 24/7 anywhere in Yavapai County: Spectrum Mobile Crisis Teams

### Gaps/Challenges:
- Persons who may be impaired, not facing arrest, not receiving medical treatment, and/or not willing to receive services or do not engage due to substance problems, homelessness, or other unknown problems
- Title 36/COE limitations: requirement to utilize emergency department, only one involuntary MH “drop off” and is in Prescott Valley, Inability to remove individual from a locked house/room if no danger is present
- People experiencing chronic crisis and cannot remain engaged in services
- System capacity for mobile crisis response is at times insufficient for the volume of mobile crisis requests, in particular during peak hours
- 911 calls for behavioral health services currently always include law enforcement response
- Lack of homeless services outside of Prescott
YAVAPAI COUNTY
REACH OUT PROGRAM

Pre-Arrest Diversion
Coalition Resources
Referral Agencies & Applications
Pre-Arrest Diversion Dashboard
Email Log
Export Data

Reach Out
Post-Arrest Diversion
Released List & Follow-Up
Post-Arrest Diversion Dashboard
BJA Report
Data Clean Up
ELEMENTS OF A STRONG PRE-ARREST DIVERSION
### Pre-Arrest Client Diversion

**Profile for:** Jennifer

<table>
<thead>
<tr>
<th>Date of Diversion</th>
<th>Reason for Contact</th>
<th>Type Diversion</th>
<th>Agency Conducting Diversion</th>
<th>Intake Agency</th>
</tr>
</thead>
<tbody>
<tr>
<td>12/17/2022</td>
<td>Agency Assist</td>
<td>Mobile Crisis</td>
<td>Verde Valley Medical Center</td>
<td>Yavapai County SO</td>
</tr>
</tbody>
</table>

**Diversion Notes:**

JENNIFER PHYSICALLY PREVENTED THREE PEOPLE FROM LEAVING HER HOME TO INCLUDE SPCTRUM EMPLOYEE, GIRLFRIEND AND NEIGHBOR.
COORDINATED RE-ENTRY PLANNING SERVICE PROGRAMS

The goal of the Yavapai County Reach Out Program is to identify people with Mental Health and Co-Occurring Disorders at the earliest possible criminal justice intercept and link them to care to help prevent them from re-offending.
STEPS

- SCREEN
- ROI
- INITIAL APPEARANCE
- BEGIN COORDINATION
  - IMMEDIATE RELEASES
  - NOT IMMEDIATELY RELEASED
- PROBATION REFERRALS
  - INTAKES
  - TREATMENT PLANS

- EARLY RELEASE TO TREATMENT
  - COURT ORDERS
  - ARTs
  - COORDINATED RELEASE
  - INPATIENT

- TEMP RELEASE

- PROBATION REFERRALS
  - INTAKES
  - TREATMENT PLANS

- EARLY RELEASE TO TREATMENT
  - COURT ORDERS
  - ARTs
  - COORDINATED RELEASE
  - INPATIENT

- TEMP RELEASE
Post-Arrest: Search to Add a New Individual or Update an Existing Record

Name #  First Name  Last Name  Middle Name  Date of Birth  Nickname

Search

688273  CHRISTY  A  09/06/1

Select this Individual

Click on screening to fill out or have client fill out screening.

Go To Screening

Got Screening Results

Screening Results
SA Risk: High
MH Risk:
ACE Risk: Low
Other Risk: Yes

Number of Pre-Arrest Contacts: 0

Go To Client Profile

Release of Information (ROI)

Click # to See Pre-Arrest Diversions
**Demographics**

- Race: White
- Gender: Female
- Ethnicity: Not of Hispanic or Latin Descent
- Age: 52
- Education: College Degree or Higher

**Insurance Status:**

- Client Insurance: Yes
- Insurance Type: AHCCCS
- Care1st
- Release Coordinator Provided with AHCCCS Application: Yes
- AHCCCS Application: Unknown

**Screening Results**

- Substance Abuse Risk
  - Preferred: 10
  - Marijuana
  - Alcohol
  - Methamphetamine
- Mental Health Risk Level: 6
- ACE Risk Level: 2
- Other Risk Factors: Employment

**Previous BH Client of:**

- Polara
- unknown

**Pre-Arrest Diversion:**

- 0

**Booking Information:**

- Date of Arrest: 3/3/2023
- Booking #: 
- Booking Date: 3/3/2023
Charge Type Other (please describe):
new/warrant arrest

Initial Court Appearance Date: 3/3/2023

Court: Prescott Justice Court

If other court specify: 

Where will the client reside at release?
Paulden, AZ

Referred by APO?  ○ Yes  ○ No

Date of Next Event:

Released at Initial Court Date?  ○ Yes  ○ No

This individual may be eligible for the BJA/PAD Program.

Email PAD a Referral

Referred to PAD?  ○ Yes  ○ No

If yes, date referred:

Who made referral to PAD?

PAD release hearing date:

Treatment & Assessment Coordination:

Was the client provided with a Treatment Assessment in jail?
○ Yes  ○ No  ○ Not Applicable

If yes, date assessed:

Was the treatment plan signed by the client?
○ Yes  ○ No

If yes, date signed:
### Referrals:

**Treatment Referral:**

<table>
<thead>
<tr>
<th>Referral Date</th>
<th>Referral Agency</th>
<th>Refused Service?</th>
<th>Connected to Service?</th>
<th>Was Client Using Opiates?</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
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</tbody>
</table>

**Housing Referral:**

<table>
<thead>
<tr>
<th>Referral Date</th>
<th>Referral Agency</th>
<th>Housing Days</th>
<th>Housing Amount</th>
<th>Refused Service?</th>
<th>Connected to Service?</th>
</tr>
</thead>
<tbody>
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</table>

**Transportation Referral:**

<table>
<thead>
<tr>
<th>Transportation</th>
<th>Refused</th>
<th>Connected to</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td></td>
<td></td>
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</tbody>
</table>
Other Services Provided:
Was the client provided with a hygiene/food bag?  ○ Yes  ○ No
Was the client provided with literature?  ○ Yes  ○ No

Release Information:
Date the client was released:  3/7/2023
Type of release:  Charges Not Filed

Was the client released to diversion/connected to services?
○ Connected  ○ No Services Received  ○ Diverted

Did the client refuse services/diversion?
○ Yes  ○ No

Was the client enrolled in PAD?
○ Yes  ○ No

Was the client eligible for services?
○ Yes  ○ No

Case Notes:
3/3/23- next court date Mar 9, 1000 bond-JB
3/3/23-The defendant was read the voluntary advisement and the defendant agreed to the screening. Defendant might be open to SA/MH services. IM was emotional and has some health issues. IM is
<table>
<thead>
<tr>
<th>Name Number</th>
<th>First Name</th>
<th>Last Name</th>
<th>Date of Birth</th>
<th>Date of Release</th>
<th>Assigned Program</th>
<th>Follow-Up Conducted</th>
<th>Re-Entered Jail?</th>
</tr>
</thead>
<tbody>
<tr>
<td>666348</td>
<td>MICHAEL</td>
<td></td>
<td>09/10/2000</td>
<td>3/10/2020</td>
<td>Reach Out</td>
<td>Yes</td>
<td></td>
</tr>
</tbody>
</table>

**Booking Episode**
- Booking Number: 96D8F59C
- Date of Booking: 3/1/2020
- Date of Arrest: 2/29/2020
- Number of Pre-Arrest Contacts: 0

**View Screening**

**Update Follow-Up Record**
Treatment Follow-Up Information:

- Date the client entered treatment: 
- Type of treatment participating in: 
  - If Other, specify: never enrolled
- Additional treatment type: 
- 30 Day Follow-Up Status: Not participating
- 90 Day Follow-Up Status: Not participating

Treatment Discharge Information:

- Date the client discharged: 
- What is the discharge status: 
- If terminated, what was the reason: 
  - If Other, specify: 
- Was the client sent to a hospital or inpatient mental health facility due to a mental health crisis while enrolled in treatment:
  - Yes
  - No
- At discharge, was the client enrolled in health coverage:
  - Yes
  - No
- If yes, what type of health coverage: 

Recidivism/Return to Jail or Prison:

- Date of Return to jail or prison: 9/15/2020
- Reason for Return to jail or prison: New Criminal Charge
- If the individual returned to jail or prison due to a NEW offense, indicate the type of NEW offense:
  - Felony 2
This report is focused on post-release connections to services and includes 10,939 individuals who interacted with Reach Out Release Coordinators at the Yavapai County Detention Center between April 2020 - March 2022 with recidivism tracking through October 2022.

<table>
<thead>
<tr>
<th>Behavioral Health Risk Factor Characteristics</th>
<th>Percent (%)</th>
</tr>
</thead>
<tbody>
<tr>
<td>Mental Health Risk (n=4,928)</td>
<td>47.1, 34.5, 18.4</td>
</tr>
<tr>
<td>ACE Risk (n=3,919)</td>
<td>60.0, 40.0, 52.1</td>
</tr>
<tr>
<td>SUD Risk (n=4,888)</td>
<td>52.1, 13.1, 34.8</td>
</tr>
</tbody>
</table>

Legend: Low, Medium, High
Other Risk Factors that Affect Recidivism Risk and the Health and Wellbeing of Community Members also Important to the Reach Out Program

- No Primary Care: 28.7%
- Unemployed: 33.3%
- Uninsured: 21.6%
- No Transportation: 24.2%
- Physical Health: 19.5%
- Homeless: 25.3%
- Veteran: 7.6%
• 4,182 individuals were referred to treatment
• 2089 individuals were connected to treatment
• 839 individuals were diverted to treatment

Percentage of Reach Out Participants Connected to Housing, Transportation, and Treatment Services by Mental Health, ACE, and Substance Use Disorder Risk

Mental Health Risk (n = 4,928)  ACE Risk (n = 3,919)  Substance Use Disorder Risk (n = 4,888)
The overall recidivism rate at 24 months was 17.3%, defined as new criminal charges or warrants for new charges.

Recidivism by Time Since Release:

- 6 months: 12.3%
- 12 months: 15.5%
- 18 months: 16.8%
- 24 months: 17.2%

Recidivism Rates by Mental Health, ACE, and Substance Use Disorder Risk Level:

- Mental Health Risk:
  - Low: 16.3%
  - Medium: 22.2%
  - High: 23.1%

- ACE Risk:
  - Low: 18.3%
  - Medium: 22.1%
  - High: 18.3%

- SUD Risk:
  - Low: 21.2%
  - Medium: 19.0%

Recidivism by Diverted Status = 15.4%!
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